Annex 3: Consensual vs. non-consensual resolutions on African countries

(a) Breakdown by session

| Session | Resolutions adopted by consensus | | | Resolutions adopted by vote | Remarks |
|---------|----------------------------------|---|---|-------------------------------------|--|
| HRC 1 | 0 | | 0 | | |
| HRC 2 | 0 | | 1 | Dec. 2/115 (Sudan/Darfur): item N/A | - A vote was called as the text (2/115) was deemed too weak. |
| HRC 3 | 0 | | 0 | | , |
| HRC 4 | 1 | 4/8 (Sudan/Darfur): item N/A | 0 | | |
| HRC 5 | 0 | | 0 | | |
| HRC 6 | 5 | 6/5 (Burundi): item 10 6/31 (Liberia): item 10 6/34 (Sudan): item 4 6/35 (Sudan/Darfur): item 4 6/103 (Sudan): item 4 | 0 | | - Resolutions adopted after the adoption of the HRC's "Institution-Building Package" and standing agenda (agenda item numbers are now allocated to all resolutions). |
| HRC 7 | 3 | 7/16 (Sudan): item 4 7/20 (DRC): item 10 7/35 (Somalia): item 10 | 0 | | , |
| HRC 8 | 0 | | 0 | | |
| HRC 9 | 3 | 9/16 (Liberia): item 10 9/17 (Sudan): item 4 9/19 (Burundi): item 10 | 0 | | |
| HRC 10 | 1 | 10/32 (Somalia): item 10 | 1 | 10/33 (DRC): item 10 | - A vote was called as the text (10/33) was deemed too weak. |
| HRC 11 | 0 | | 1 | 11/10 (Sudan): item 4 | , |
| HRC 12 | 1 | 12/26 (Somalia): item 10 | 0 | | |
| HRC 13 | 2 | 13/21 (Guinea): item 10 13/22 (DRC): item 10 | 0 | | |
| HRC 14 | 0 | | 0 | | |

| HRC 15 | 1 | 15/28 (Somalia): item 10 | 1 | 15/27 (Sudan): item 4 | - Last non-consensual resolution on Sudan until 2023 (S-32/1 and 54/2). Between 15/27 and these two resolutions, all initiatives on Sudan were consensual (item 10 /focus on renewal of SR/IE mandate). |
|--------|---|--|---|-----------------------|---|
| HRC 16 | 5 | 16/19 (Tunisia): item 10 16/25 (Côte d'Ivoire): item 4 16/34 (Burundi): item 10 16/35 (DRC): item 10 16/36 (Guinea): item 10 | 0 | | |
| HRC 17 | 3 | 17/17 (Libya): item 4 17/21 (Côte d'Ivoire): item 10 17/25 (Somalia): item 10 | 0 | | |
| HRC 18 | 4 | 18/9 (Libya): item 1 18/16 (Sudan): item 10 18/17 (South Sudan): item 10 18/24 (Burundi): item 10 | 0 | | |
| HRC 19 | 4 | 19/27 (DRC): item 10 19/28 (Somalia): item 10 19/30 (Guinea): item 10 19/39 (Libya): item 10 | 0 | | |
| HRC 20 | 4 | 20/17 (Mali): item 4 20/19 (Côte d'Ivoire): item 10 20/20 (Eritrea): item 4 20/21 (Somalia): item 10 | 0 | | |
| HRC 21 | 5 | 21/1 (Eritrea): item 5 21/25 (Mali): item 4 21/27 (Sudan): item 10 21/28 (South Sudan): item 10 21/31 (Somalia): item 10 | 0 | | |
| HRC 22 | 2 | 22/18 (Mali): item 10 22/19 (Libya): item 10 | 0 | | |
| HRC 23 | 5 | 23/18 (CAR): item 10 23/21 (Eritrea): item 4 23/22 (Côte d'Ivoire): item 10 23/23 (Guinea): item 10 23/24 (South Sudan): item 10 | 0 | | |

| HRC 24 | 4 | 24/27 (DRC): item 10 | 0 | | |
|----------|---|---------------------------------|---|-------------------------|--|
| TIRC 24 | 1 | 24/28 (Sudan): item 10 | V | | |
| | | 24/30 (Somalia): item 10 | | | |
| | | 24/34 (CAR): item 10 | | | |
| HRC 25 | 4 | 25/35 (Guinea): item 10 | 0 | | |
| 111C 25 | , | 25/36 (Mali): item 10 | Ŭ | | |
| | | 25/37 (Libya): item 10 | | | |
| | | PRST 25/2 (South Sudan): item 1 | | | |
| HRC 26 | 3 | 26/24 (Eritrea): item 4 | 0 | | |
| 1110 20 | | 26/31 (South Sudan): item 10 | Ŭ | | |
| | | 26/32 (Côte d'Ivoire): item 10 | | | |
| HRC 27 | 3 | 27/27 (DRC): item 10 | 0 | | |
| 11110 27 | | 27/28 (CAR): item 10 | Ů | | |
| | | 27/29 (Sudan): item 10 | | | |
| HRC 28 | 3 | 28/30 (Libya): item 10 | 0 | | |
| | | 28/31 (Mali): item 10 | | | |
| | | 28/33 (Guinea): item 10 | | | |
| HRC 29 | 3 | 29/13 (South Sudan): item 2 | 0 | | |
| | | 29/18 (Eritrea): item 4 | | | |
| | | 29/24 (Côte d'Ivoire): item 10 | | | |
| HRC 30 | 5 | 30/19 (CAR): item 10 | 0 | | |
| | | 30/20 (Somalia): item 10 | | | |
| | | 30/22 (Sudan): item 10 | | | |
| | | 30/26 (DRC): item 10 | | | |
| | | 30/27 (Burundi): item 10 | | | |
| HRC 31 | 4 | 31/20 (South Sudan): item 4 | 0 | | |
| | | 31/27 (Libya): item 10 | | | |
| | | 31/28 (Mali): item 10 | | | |
| | | 31/29 (Guinea): item 10 | | | |
| HRC 32 | 2 | 32/24 (Eritrea): item 4 | 0 | | |
| | | 32/30 (Côte d'Ivoire): item 10 | | | |
| HRC 33 | 4 | 33/17 (Somalia): item 10 | 1 | 33/24 (Burundi): item 4 | - Resumption, after an 18-session |
| | | 33/26 (Sudan): item 10 | | | break, of adversarial resolutions on |
| | | 33/27 (CAR): item 10 | 1 | | African countries. Use of item 4. |
| | | 33/29 (DRC): item 10 | 1 | | First time that a vote took place on a |
| | | | | | Burundi-focused resolution. |
| HRC 34 | 3 | 34/25 (South Sudan): item 4 | 0 | | |
| | | 34/38 (Libya): item 10 | | | |

| | | 34/39 (Mali): item 10 | | | |
|--------|---|---|---|---|---|
| HRC 35 | 3 | 35/33 (DRC)): item 10 35/35 (Eritrea): item 4 PRST 35/1 (Côte d'Ivoire): item 10 | 0 | | |
| HRC 36 | 4 | 36/25 (CAR): item 10 36/26 (Sudan): item 10 36/27 (Somalia): item 10 36/30 (DRC): item 10 | 3 | 36/2 (Burundi): item 2 36/19 (Burundi): item 4 36/30 (DRC): item 10 | - A vote was called as the text (36/2) was deemed too weak and considered a diversion designed (by the government) to compete against the other initiative on Burundi (renewal of the COI's mandate). - A vote was called as the text (36/30) was deemed too weak. |
| HRC 37 | 3 | 37/31 (South Sudan): item 4 37/39 (Mali): item 10 37/41 (Libya): item 10 | 0 | | |
| HRC 38 | 2 | 38/15 (Eritrea)): item 4 38/20 (DRC): item 10 | 0 | | |
| HRC 39 | 4 | 39/19 (CAR)): item 10 39/20 (DRC): item 10 39/22 (Sudan): item 10 39/23 (Somalia): item 10 | 1 | 39/14 (Burundi): item 4 | |
| HRC 40 | 3 | 40/19 (South Sudan): item 4 40/26 (Mali): item 10 40/27 (Libya): item 10 | 0 | | |
| HRC 41 | 1 | 41/26 (DRC): item 10 | 1 | 41/1 (Eritrea): item 2 | - End of African leadership on Eritrea-focused resolutions (Djibouti and Somalia leave leadership to WEOG states (and later to the EU)) Move from item 4 to item 2. First time that a vote took place on an Eritrea-focused resolution. |
| HRC 42 | 4 | 42/33 (Somalia): item 10 42/34 (DRC): item 10 42/35 (Sudan): item 10 42/36 (CAR): item 10 | 1 | 42/26 (Burundi): item 4 | |
| HRC 43 | 3 | 43/27 (South Sudan): item 4 43/38 (Mali): item 10 43/39 (Libya): item 10 | 0 | | |

| sessions) | resolutions | Item 4: 21 Item 5: 1 Item 10: 112 | resolutions | Item 10: 2 | |
|-------------------|--------------------|--|-------------------|---|---|
| TOTAL (regular | 139 resolutions | Item N/A: 1 Item 1: 2 Item 2: 2 Item 4: 21 | 26 resolutions | Item N/A: 1 Item 2: 11 Item 4: 12 | $\Sigma = 165$ resolutions |
| HRC 55 | 2 | 55/25 (Mali): item 10 55/26 (South Sudan): item 10 | 1 | 55/1 (South Sudan): item 2 | |
| HRC 54 | 3 | 54/31 (CAR): item 10 54/32 (Somalia): item 10 54/34 (DRC): item 10 | 2 | 54/2 (Sudan): item 2 54/20 (Burundi): item 4 | - Broad use of item 2, with now Eritrea, South Sudan, and Sudan (all used to be item 4 (also item 10 for Sudan)). |
| HRC 53 | 0 | 54/21 (GLP) : 10 | 1 | 53/2 (Eritrea): item 2 | |
| HRC 52 | 3 | 52/41 (Libya): item 10 52/42 (Mali): item 10 52/43 (South Sudan): item 10 | 1 | 52/1 (South Sudan): item 2 | |
| HRC 51 | 3 | 51/36 (DRC): item 10 51/37 (CAR): item 10 51/38 (Somalia): item 10 | 2 | 51/27 (Ethiopia): item 4 51/28 (Burundi): item 4 | |
| HRC 50 | 2 | 50/1 (Sudan): item 2 50/23 (Libya): item 10 | 1 | 50/2 (Eritrea): item 2 | |
| HRC 49 | 2 | 49/34 (Mali): item 10 49/35 (South Sudan): item 10 | 1 | 49/2 (South Sudan): item 2 | - Move from item 4 to item 2. |
| HRC 48 | 4 | 48/19 (CAR): item 10 48/20 (DRC): item 10 48/22 (Somalia): item 10 48/25 (Libya): item 10 | 1 | 48/16 (Burundi): item 4 | |
| HRC 47 | 0 | 40/10 (GLP) : 10 | 2 | 47/2 (Eritrea): item 2 47/13 (Ethiopia): item 2 | - First-ever resolution on Ethiopia. |
| HRC 46 | 2 | 46/28 (Mali): item 10 46/29 (South Sudan): item 10 | 1 | 46/23 (South Sudan): item 4 | - First time that a vote took place on a South Sudan-focused resolution. |
| HRC 45 | 4 | 45/25 (Sudan): item 10 45/27 (Somalia): item 10 45/34 (DRC): item 10 45/35 (CAR): item 10 | 1 | 45/19 (Burundi): item 4 | |
| HRC 44 | 0 | | 1 | 44/1 (Eritrea): item 2 | |

| GRAND TOTAL | 148 resolutions | Item N/A: 10 (incl. 9 for special sessions) Item 1: 2 Item 2: 2 Item 4: 21 Item 5: 1 Item 10: 112 | 28 resolutions | Item N/A: 3 (incl. 2 for special sessions) Item 2: 11 Item 4: 12 Item 10: 2 | $\Sigma = 176$ resolutions |
|--------------------------|--------------------|---|-------------------|---|---|
| TOTAL (special sessions) | 9 resolutions | (Item: N/A for special sessions) | 2 resolutions | (Item: N/A for special sessions) | $\Sigma = 11$ resolutions |
| SS 36 | 0 | | 1 | S-36/1 (Sudan) | · |
| SS 33 | 0 | | 1 | S-33/1 (Ethiopia) | - First time that a vote took place on a resolution during a special session on an African country. |
| SS 32 | 1 | S-32/1 (Sudan) | 0 | | |
| SS 26 | 1 | S-26/1 (South Sudan) | 0 | | |
| SS 24 | 1 | S-24/1 (Burundi) | 0 | | 8) |
| SS 23 | 1 | S-23/1 (Boko Haram) | 0 | | - Are mentioned in the resolution as affected states: Nigeria, Cameroon, Niger, Chad, Benin. |
| SS 20 | 1 | S-20/1 (CAR) | 0 | | |
| SS 15 | 1 | S-15/1 (Libya) | 0 | | |
| SS 14 | 1 | S-14/1 (Côte d'Ivoire) | 0 | | |
| SS 8 | 1 | S-8/1 (DRC) | 0 | | |
| SS 4 | 1 | S-4/101 (Sudan/Darfur) | 0 | | |

(b) Breakdown by agenda item

| Item | Resoluti | ions adopted by co | onsensus | Resolutions adopted by vote | | | Remarks |
|--------------------------------|--|---|---|-----------------------------|---|---|---|
| | Number of resolutions | Percentage of resolutions within the item number | Percentage of all resolutions on African countries | Number of resolutions | Percentage of resolutions within the item number | Percentage of all resolutions on African countries | |
| N/A | 1 resolution | 50% | 0.6% | 1 resolution | 50% | 0.6% | (Resolutions adopted before the Institution-Building Package.) |
| Item 1 | 2 resolutions | 100% | 1.1% | 0 resolutions | 0% | 0.0% | |
| Item 2 | 2 resolutions | 15% | 1.1% | 11 resolutions | 85% | 6.3% | - Lowest ratio of consensual resolutions of all agenda items. |
| Item 4 | 21 resolutions | 64% | 11.9% | 12 resolutions | 36% | 6.8% | |
| Item 5 | 1 resolution | 100% | 0.6% | 0 resolutions | 0% | 0.0% | (Discontinued confidential complaint procedure to take up public consideration of Eritrea.) |
| Item 10 | 112 resolutions | 98% | 63.6% | 2 resolutions | 2% | 1.1% | - Highest ratio of consensual resolutions of all agenda items. |
| TOTAL (regular sessions) | 139 resolutions | = 84% of all reso- lutions on African countries adopted in regular sessions | = <u>79%</u> of all resolutions on African countries | 26 resolutions | = 16% of all reso- lutions on African countries adopted in regular sessions | = <u>15%</u> of all resolutions on African countries | $\Sigma = 165$ resolutions |
| Special sessions | 9 resolutions | 82% | 5.1% | 2 resolutions | 18% | 1.1% | - The last two special session resolutions were non-consensual. |
| TOTAL (special sessions) | 9 resolutions | = 82% of all resolutions adopted in special sessions | = <u>5%</u> of all reso- lutions on African countries | 2 resolutions | = 18% of all reso- lutions adopted in special sessions | = <u>1%</u> of all reso- lutions on African countries | $\Sigma = 11$ resolutions |
| GRAND TOTAL | 148 resolutions 84% of all resolutions on African countries were consensual | | | 28 resolutions | 16% of all resolutio countries were ador | | $\Sigma = 176$ resolutions |

(c) Breakdown by period

| Period (11 sessions each) | Number of resolutions adopted by vote | Number of resolutions adopted by consensus | Item numbers used (resolutions adopted by vote) | Item numbers used (resolutions <u>adopted by</u> <u>consensus</u>) | Percentage (vote/consensus) by agenda ite (and remarks) | |
|-------------------------------------|---------------------------------------|--|--|---|--|--|
| | | | N/A: 1 resolution Item 4: 1 resolution Item 10: 1 resolution | N/A: 1 resolution Item 4: 5 resolutions Item 10: 7 resolutions | Item N/A Item 4 | 50% by vote 50% by consensus 17% by vote 83% by consensus |
| HRC 1 - HRC 11 (16 resolutions) | 3 = 19% of the period's resolutions | = 81% of the period's resolutions | Item N/A: 2 resolutions (12% of the period's) Item 4: 6 resolutions (38% of the period's) Item 10: 8 resolutions (50% of the period's) | | vote was called tions too weak - Most item 4 m (also an unusu period (HRC4) - Agenda item | 12% by vote 88% by consensus e three non-consensual resolutions, a d because states deemed these resolu- (unusual scenario, as confirmed later). resolutions were adopted by consensus al scenario compared to the most recent 5-HRC55)). 10 started being used. In that period, it up 50% of all resolutions on African |
| | | | Item 4: 1 resolution | Item 1: 1 resolution Item 4: 5 resolutions Item 5: 1 resolution Item 10: 24 resolutions | Item 1 Item 4 Item 5 | 100% by consensus 17% by vote 83% by consensus 100% by consensus |
| HRC 12 - HRC 22 (32 resolutions) | C 12 - HRC 22 | | (19% of the period's) (3% of the period's) | Item 10 100% by consensus - Consensual item 4 resolutions are due to the cooperation of the countries concerned (Côte d'Ivoire, Mali, Libya) or the fact that these resolutions were African initiatives (Eritrea (core group: Djibouti/Somalia)). - All resolutions under item 10 were consensual – a practice that endured (with only one exception afterwards). - In that period, item 10 made up 75% of all resolution on African countries. | | |

| HRC 23 - HRC 33 | I | 40 = 98% of the period's resolutions | Item 4: 1 resolution | Item 1: 1 resolution Item 2: 1 resolution Item 4: 5 resolutions Item 10: 33 resolutions | Item 1 Item 2 Item 4 Item 10 | 100% by consensus 100% by consensus 17% by vote 83% by consensus 100% by consensus |
|-------------------------------------|---|---|--|--|--|--|
| (41 resolutions) | = 2% of the pe- riod's resolutions | | Item 1: 1 resolution (2% of the period's) Item 2: 1 resolution (2% of the period's) Item 4: 6 resolutions (15% of the period's) Item 10: 33 resolutions (80% of the period's) | | Item 4 resolutions were mostly on Eritrea and consensual – an exceptional scenario due to African leadership on these resolutions (see above). Large number of resolutions under item 10. In that period, item 10 made up 80% of all resolutions on African countries. | |
| HRC 34 - HRC 44 | 7 | 30 | Item 2: 3 resolutions Item 4: 3 resolutions Item 10: 1 resolution | Item 4: 6 resolutions Item 10: 24 resolutions | Item 2 Item 4 Item 10 | 100% by vote 33% by vote 67% by consensus 4% by vote 96% by consensus |
| (37 resolutions) | | = 81 % of the period's resolutions | Item 2: 3 resolutions (8% of the period's) Item 4: 9 resolutions (24% of the period's) Item 10: 25 resolutions (68% of the period's) | | Item 2 started being used for non-consensual resolutions on Africa countries. More confrontation on item 4 resolutions (Burundi). A large majority of resolutions on African countries continued to be presented under item 10 (over two thirds of the total). | |
| | 14 | 25 | Item 2: 8 resolutions Item 4: 6 resolutions | Item 2: 1 resolution Item 10: 24 resolutions | Item 2 Item 4 Item 10 | 89% by vote 11% by consensus 100% by vote 100% by consensus |
| HRC 45 - HRC 55 (39 resolutions) | = 36% of the period's resolutions = 64% of the period's resolutions | Item 2: 9 resolutions (23% of the period's) Item 4: 6 resolutions (15% of the period's) Item 10: 24 resolutions (62% of the period's) | | the share of tot sual resolution number of non (2006-2024)) v - All resolution | icrease (both in absolute numbers and in all number of resolutions) in non-consens on African countries. Half of the total consensual resolutions (14 out of 28 were adopted during this period. It is under item 4 were voted upon (no s) (Burundi, Ethiopia, South Sudan). | |

| | | | | - Significant increase in the use of item 2 for resolutions on African countries (a vote was called on almost all of these). | | |
|--------------------------------------|----|-----|---|---|--|--|
| Special sessions (11 resolutions) | 2 | 9 | (Item: N/A for special sessions) | NB: - While resolutions adopted during special sessions do not have a specific item number, it should be noted that follow-up to the two non-consensual outcomes of special sessions on African countries were under items 2 and 4 (Sudan and Ethiopia, respectively) Regarding consensual special session resolutions, follow-up resolutions and debates were placed under various items, including item 10. | | |
| | 28 | 148 | Item N/A: 13 resolutions (7.4% of the total number of resolutions on African countries) (regular sessions: consensual: 0.6% / non-consensual: 0.6% special sessions: consensual: 5.1% / non-consensual: 1.1%) | | | |
| | | | Item 1: 2 resolutions (1.1% of the total number of resolutions on African countries) (consensual: 1.1% / non-consensual: 0.0%) | | | |
| TOTAL | | | Item 2: 13 resolutions (7.4% of the total number of resolutions on African countries) (consensual: 1.1% / non-consensual: 6.3%) | | | |
| 101112 | | | Item 4: 33 resolutions (18.7% of the total number of resolutions on African countries) (consensual: 11.9% / non-consensual: 6.8%) | | | |
| | | | Item 5: 1 resolution (0.6% of the total number of resolutions on African countries) (consensual: 0.6% / non-consensual: 0.0%) | | | |
| | | | Item 10: 114 resolutions (64.7% of the total number of resolutions on African countries) (consensual: 63.6% / non-consensual: 1.1%) | | | |